DATE TYPED: August 29, 2008

DATE PUBLISHED: September 2, 2008

IN RE: RICHARD WADE COOEY, II - OSP #A194-016

STATE OF OHIO ADULT PAROLE AUTHORITY COLUMBUS, OHIO

Date of Meeting: August 25, 2008

Minutes of the **SPECIAL MEETING** of the Adult Parole Authority held at 770 West Broad Street, Columbus, Ohio 43222 on the above date.

IN RE: RICHARD WADE COOEY, II - OSP #A194-016

SUBJECT: Death Sentence Clemency

CRIME, CONVICTION: Aggravated Murder with Specifications (2)

counts), Kidnapping (2 counts), Rape (4 counts), Aggravated Robbery (2 counts),

Felonious Assault

DATE, PLACE OF CRIME: September 1, 1986 in Norton, Ohio

COUNTY: Summit

CASE NUMBER: CR86-09-1109A

VICTIMS: Wendy Jo Offredo, Age 21

Dawn McCreery, Age 20

INDICTMENT: Aggravated Murder with Death Penalty

Specifications (4 counts), Kidnapping (2 counts), Rape (4 counts), Aggravated

Robbery (2 counts), Felonious Assault

TRIAL: Three (3) Judge Panel

VERDICT: November 18, 1986: Guilty of the

indictment (2 convictions of Aggravated Murder under R.C. 2903.01 (A) were merged into the two convictions under R.C.

2903.01(B).

SENTENCE: DEATH consecutive with 48-140 years

ADMITTED TO INSTITUTION: December 10, 1986

TIME SERVED: 260 months

JAIL TIME CREDIT: 99 days

AGE AT ADMISSION: 19 years old

CURRENT AGE: 41 years old

DATE OF BIRTH: June 9, 1967

Richard Wade Cooey, II - OSP #A194016 Death Sentence Clemency

PRESIDING JUDGES: Honorable James D. Winter

Honorable Glen B. Morgan Honorable Frank J. Bayer

PROSECUTING ATTORNEY: Sherri Bevan Walsh

ACCOMPLICE: Clinton Dickens: Sentenced to LIFE;

Admitted on 1/9/1987, under Inmate

#A194478.

FOREWORD:

Clemency in the case of Richard Wade Cooey, II #A194016 was initiated by the Ohio Parole Board, pursuant to Section 2967.03 and 2967.07 of the Ohio Revised Code and Parole Board Policy #105-PBD-01.

On August 14, 2008, the Parole Board interviewed Mr. Cooey at the Ohio State Penitentiary in the presence of his counsel, Eric Allen and Dana Cole.

A Clemency Hearing was then held on August 25, 2008, with seven (7) members of the Ohio Parole Board participating. Mr. Cooey was represented by Eric Allen and Dana Cole at this hearing. Arguments in opposition to clemency were presented by Summit County Prosecutor, Sherri Bevan-Walsh and Assistant Attorney General Laurence Snyder. Testimony in opposition was also provided by the victim's representatives, Robert McCreery Jr. (brother of Dawn McCreery) and John Offredo (brother of Wendy Offredo).

The Parole Board considered all of the testimony, the information disseminated by presenters at the hearing, prior investigative findings, prior clemency hearings and submissions, as well as judicial decisions. The Parole Board then deliberated upon the propriety of clemency in this case. With seven (7) members participating, the Board came to unanimous agreement and voted to provide an **unfavorable** recommendation for clemency to the Honorable Ted Strickland, Governor of the State of Ohio.

DETAILS OF THE INSTANT OFFENSE (94CR044866):

The following account of the instant offense was obtained from the Ohio Supreme Court opinion decided July 29, 1999:

On the night of August 31, 1986, Wendy Offredo, age 21, and Dawn McCreery, age 20, finished their shift at the Brown Derby Restaurant in Montrose, Ohio. Sometime after midnight on September 1, they left for the Harbor Inn, located in Portage Lakes. They never arrived.

Their course of travel along Interstate Route 77 took them underneath the Stoner Street Bridge in Akron. Richard Wade Cooey II, on leave from the United States Army, was standing on the bridge with two friends, Clint Dickens and Kenneth Horonetz. They were amusing themselves by throwing things off the bridge. Just as Wendy and Dawn passed

Richard Wade Cooey, II - OSP #A194016 Death Sentence Clemency

below, Dickens threw a large chunk of concrete over the side. The concrete hit Wendy's car, forcing her to pull over.

Cooey and his two friends went to offer assistance to Wendy and Dawn. All five of them got into Cooey's car, and Cooey drove to a shopping mall, where they found a pay telephone on which Wendy called her mother.

While Wendy was talking to her mother, Dickens saw money in her purse. He suggested to Cooey and Horonetz that the three of them rob Wendy and Dawn. Cooey replied, "I'm game if you're game."

Everyone got back into the car, and the group left the mall. When they realized Cooey was not returning to the site of the "accident," the women asked Cooey where he was going. He pulled out a knife and ordered them to "shut up." He then gave the knife to Dickens, who opened it and held it on the women. Dawn gave up her purse, while she and Wendy asked their assailants not to hurt them. Cooey told Horonetz to tie Dawn's hands, whereupon Horonetz demanded to be let out of the car, and Cooey let him out.

After letting Horonetz out, Cooey drove to an isolated wooded area in Norton, Ohio, where Dickens raped Wendy. Cooey later admitted to police that he tried to have sex with Dawn, but claimed that he stopped. However, the coroner's examination indicated that Dawn had oral and vaginal intercourse before death.

After he was finished with Dawn, Cooey had oral and vaginal sex with Wendy. While he was with Wendy, Cooey said, "Hey, Clint, put on the Bad Company tape." After Cooey was finished with Wendy, he and Dickens put the women back into the car. Dickens then told Cooey that he had not been "really worried," although the women knew what he and Cooey looked like; however, now that they knew Dickens' first name, they would have to be killed.

Dickens and Cooey brought the women back outside. Dickens began to beat Dawn with a nightstick belonging to Cooey. Meanwhile, Cooey grabbed Wendy in a choke hold, rendering her unconscious. He tied his bandanna around her ankles to keep her from kicking him. Dickens then tossed Cooey a shoelace, and Cooey strangled Wendy with it while Dickens strangled Dawn with his other shoelace. Cooey also beat both women with the nightstick.

Cooey and Dickens then stole Wendy's jewelry, dragged the bodies away from the road, and hid them in the weeds. After brushing away their tire tracks with branches, they went to a car wash to get rid of the bloodstains on themselves and the car. Finally, they discarded the purses.

The bodies were found later on September 1. The Summit County Coroner concluded that Wendy and Dawn had died of multiple blows to the head-Wendy received at least three blows and Dawn at least eleven-with strangulation also contributing to Wendy's death. He also concluded that both women had had oral and vaginal intercourse.

The day the bodies were found, Cooey visited David Jones. He tried to sell Jones two watches (one made of black plastic), and other jewelry that was stained with blood. Cooey explained to Jones how he had acquired them: "He said one of his buddies dropped a rock off of a bridge onto the girl's car and that they robbed them and raped them and then dumped them off behind Rolling Acres [Mall]." Cooey also boasted that Jones "should see a billy club now that it wasn't the original color."

That evening, Cooey had a visit from Terry Grant. He confided to Grant that he had killed the women, describing "how he beated [sic] them three times and strangled them with shoelaces." Cooey then showed Grant the nightstick, telling him "this was the stick that he beated [sic] the girls with." The stick was wrapped in black electrical tape. The tape had blood on it.

On September 2, Cooey retrieved the purses and brought them to his house. When Terry Grant came to visit that day, he found Cooey, Dickens, and Horonetz burning the purses and a pair of Cooey's gym shorts.

On the evening of September 2, Akron detectives arrested Cooey at home. Cooey was wearing a watch later identified as Wendy's. He asked the arresting officers if he could take it off and leave it with his grandmother. They refused permission. Other officers then obtained a warrant to search Cooey's house and car. They found the nightstick in his room and several pieces of Wendy's jewelry in the pockets of a jacket in the car.

While the officers were searching, Cooey was being interrogated by an Akron police officer and a police detective. They questioned him from 10:00 p.m. to 12:34 a.m. (during which time Cooey guided them to Dickens' house), from 1:55 a.m. to 2:14 a.m., and from 2:45 a.m. to 3:16 a.m. There was also some conversation, of indeterminate length, between 2:14 a.m. and 2:45 a.m.

The Summit County Grand Jury indicted Cooey for the aggravated murder of Wendy Offredo, charging him with violating R.C. 2903.01(A) and (B). Each aggravated murder count carried three specifications of aggravating circumstances: R.C. 2929.04(A)(3), R.C. 2929.04(A)(5), and R.C. 2929.04(A)(7). The indictment also charged Cooey with kidnapping Wendy with purpose to engage in sexual activity with her against her will, R.C. 2905.01(A)(4); vaginal and oral rape, R.C. 2907.02(A); and aggravated robbery, R.C. 2911.01(A)(1) and (2). Cooey was also charged with an identical array of crimes against Dawn McCreery. Finally, he was charged with felonious assault, R.C. 2903.11(A)(2), with regard to dropping the chunk of concrete on Wendy's car.

Cooey was tried by a three-judge panel of the Summit County Court of Common Pleas, which convicted him of all charges and specifications. After Cooey was convicted, the two convictions of aggravated murder under R.C. 2903.01(A) were merged into the two convictions under R.C. 2903.01(B). After the mitigation hearing, Cooey was sentenced to death for each murder. The Court of Appeals for Summit County affirmed the convictions and sentence.

APPLICANT'S STATEMENT:

Richard Wade Cooey was interviewed by Board Member Robert Maszczynski on August 14, 2008 at the Ohio State Penitentiary. Present were his counsel Eric Allen and Dana Cole. Parole Board Chair Cynthia Mausser and Board Members Jim Bedra, R. F. Rauschenberg and Ellen Venters participated in the interview via video-conference.

Mr. Cooey provided a lengthy statement describing the mitigation he believes supports the granting of clemency. He was denied due process by the ineffective assistance of both trial and appellate counsel; a lack of any evidentiary hearing regarding this claim is rare in a death penalty case. From the waiver of trial by jury through the mitigation and penalty phase of trial, Mr. Cooey asserts that counsel could have better represented his interests. Similarly, and due to a "shifting legal landscape", appellate counsel was also ineffective. Mr. Cooey, although admitting choking Wendy Offredo unconscious, denies participation in the bludgeoning that was the actual cause of both victims' death. The tape removed from the club and discarded in a field would have yielded only the codefendants fingerprints had any effort been made to retrieve this important evidence. He believes that he should suffer no greater penalty than codefendant Dickens. Mr. Cooey was responsive to questions from the Board Members which largely centered on his actual role in the offense.

PRIOR RECORD:

Richard Wade Cooey, II has no prior record of criminal convictions or juvenile adjudications. However, a Pre-sentence Investigation Report prepared by the Summit County Probation Department in 1986 did note the following contacts with law enforcement and/or juvenile authorities:

<u>December 17, 1981</u>: Stow Police Department; Criminal Mischief; Referred to Intake Worker and Restitution. Cooey vandalized a van at Marhoffer Chevrolet.

<u>June 12, 1984</u>: Private Referral; Assault; Charge dismissed. Cooey accused of chasing down and beating up victim who had called him names.

August 10, 1986: Munroe Falls Police Department; Gross Sexual Imposition. No further action, case closed. Cooey, nine months prior, was referred for sexually abusing a two year old male relative. Cooey denied the incident. Reportedly, Cooey had the victim perform oral sex on him. Counseling instituted instead of formal charges being filed. Cooey was not cooperative with counseling, but case was closed with no further action.

INSTITUTIONAL ADJUSTMENT:

Mr. Cooey was admitted to the Department of Rehabilitation and Correction on December 10, 1986. His work assignments while incarcerated at the Mansfield

Correctional Institution included Porter, Material Handler, Recreation Worker and Food Service Worker. Since his transfer to the Ohio State Penitentiary in 2005, Mr. Cooey has participated in programming to include Beyond Anger, Stress Management, Anger Management, Resolving Conflict, Commitment to Change, Recovery Services Programming, Rage, Recidivism & Recovery, Managing Money and New Commitment to Change. Mr. Cooey remains confined at level 5, "high maximum" security since his 2005 escape attempt. He resides alone in a pod designed for several inmates. He has recently been afforded more commissary and recreation privileges. He receives occasional visits from his sister and attorneys.

Since his admission, Mr. Cooey has accumulated the following disciplinary record which resulted in placement in disciplinary control:

- 10/24/1987 Mr. Cooey broke his sink in his cell using his bed. He received 10 days in disciplinary control for this rules infraction.
- 10/14/1999 Fighting with or without weapons, including instigation of, or perpetuating fighting. Mr. Cooey was involved in a fight with another inmate for which he received 11 days in disciplinary control.
- 3/7/2005—Escape. On 2/3/2005, Mr. Cooey escaped from the Mansfield Correctional Institution Death Row housing unit in which he was confined and from the Death Row outdoor Recreation area. He was also found guilty of tampering with the ceiling in the Recreation area. Mr. Cooey received 15 days in disciplinary control and was placed in a Level 5 security status at the Ohio State Penitentiary.
- 9/20/2005 Misuse of Authorized Medication. Mr. Cooey had four (4) pills in his cell. He received 8 days in disciplinary control for this violation.
- 5/12/2008 Refusal to Accept an Assignment or Classification Action. Mr. Cooey refused a cell move for which he was placed in disciplinary control for 5 days.
- 7/24/2008 Threatening Bodily Harm to another, with or without weapon. Mr. Cooey made verbal threats regarding a staff member. On 7/22/2008, Mr. Cooey flooded his toilet. Mr. Cooey received 7 days in disciplinary control for these rules infractions.

Mr. Cooey has received approximately 20 additional conduct reports since he was admitted to the Department of Rehabilitation and Correction in 1986. These conduct reports did not result in Disciplinary Control. These offenses included Possession of Contraband, Disobedience of Orders, Disrespect to Staff and Destruction of State Property.

ARGUMENT ADVANCED IN SUPPORT OF CLEMENCY:

The recent application for Executive Clemency focuses on several key issues, and requests that the 2003 application be incorporated as part of this request. The recent application offers the following additional arguments in support of clemency:

Ineffective Assistance of Trial Counsel:

- Trial counsel was appellate counsel and never raised ineffectiveness on appeal. Subsequent petitions were denied without a hearing under erroneous and improperly applied legal standards.
- The dishonesty of police officers during initial interrogation was never pursued by trial counsel.
- Mr. Cooey was unaware of the ramifications of waiving a jury trial to include future appeals and the opportunity of a single juror to give him life.
- A presentence investigation was requested contrary to ABA guidelines and professional opinion that the report is not a substitute for mitigation prepared by trial counsel.
- Entering a plea of Not Guilty by Reason of Insanity, a *de facto* admission of guilt, was done without consulting Cooey and opened the door to otherwise inadmissible evidence that was ultimately fatal to the defense effort.
- Trial counsel lacked a cohesive defense strategy and failed to investigate and present mitigation effectively. Extensive mitigation has been developed since trial as described in the 2003 Clemency application.
- Trial counsel failed to object to consideration and reliance upon impermissible aggravating factors.

Ineffective Assistance of Appellate Counsel:

- The same lawyers who handled his trial handled his appeal to the Summit County Court of Appeals.
- Appellate counsel violated a basic duty proscribed by ABA guidelines to consult with their client.
- New lawyers found errors that were not raised on appeal and were thus subject to a more stringent review standard.
- The claim of ineffective assistance of appellate counsel was never considered due to changes in the law regarding how to raise an appellate lawyer's ineffectiveness. No court, state or federal has ever addressed appellate counsel's failures.

Lack of Due Process:

• The Ohio Supreme Court, in the direct appeal, found multiple errors suggesting a strong likelihood that the sentencing decision would be overturned since the Ohio

- Supreme Court reversed other death sentences involving impermissible aggravating circumstances.
- When the Ohio Supreme Court did not reverse the death sentence it effectively
 placed the presumption that another sentence might have been imposed on the
 defendant.
- If the State errs in a manner that benefits them, it must be the State that proves the errors don't matter.

Changing societal interests, attitudes, and law:

- The legal system failed Richard Cooey and executive clemency exists to afford relief from the inappropriate operation or enforcement of criminal law. Public welfare is better served by a grant of executive clemency.
- After 22 years on death row, execution will not serve societal interests. Any deterrent effect would be negligible and the state's interest in retribution has largely been satisfied by the long period of uncertainty Mr. Cooey has spent awaiting execution.
- Mr. Cooey is not the same person who received a death sentence so long ago.
 Assuming that society's interests would have been served by the execution of the nineteen year old Richard Cooey who was sentenced to death in 1986, the same cannot be said today. He is a different man, remorseful, and would never find himself in the situation leading to the two girls' deaths.
- Ohio, like other states, has moved away from death and toward life imprisonment as evidenced by declines in sentences of death since the implementation of the life without parole option.

Cruel execution process:

- Ohio's execution protocol and practices are substantially likely to inflict cruel and unusual punishment.
- Again caught in the shifting legal landscape, Mr. Cooey was found to have filed too late for relief from pending litigation regarding the appropriateness of Ohio's execution protocol.
- A Common Pleas judge has since found that the execution process is flawed.

STATE'S POSITION REGARDING CLEMENCY:

- The State of Ohio, through the Summit County Prosecuting Attorney and the Ohio Attorney General, remain opposed to clemency. Their written response provides an update to judicial rulings since 2003 and incorporates their 2003 submission.
- A three judge panel lawfully imposed the death penalty on Cooey.
- His conviction and sentence have not been reversed after twenty-two years of
 judicial scrutiny by every level of both the state and federal courts. Although the
 Ohio Supreme Court found errors, it conducted its own review and weighing of
 the aggravating and mitigating factors and determined that death was an
 appropriate sentence.
- Claims of ineffective assistance of both trial and appellate counsel have also been reviewed without any finding of ineffectiveness. Reviewing courts consistently held that Cooey has been unable to demonstrate how he was harmed by trial and appellate representation.
- The aggravating circumstances of the offense outweigh anything offered in mitigation. After disabling their car Cooey and his codefendant, under the guise of offering assistance, kidnapped, robbed, raped and brutally murdered both Wendy Offredo and Dawn McCreery. An "X" was carved into the abdomen of each girl before their bodies were tossed in the woods. Efforts were made to cleanse the crime scene and dispose of evidence.
- Mr. Cooey has never expressed remorse and has given contradictory statements regarding his involvement in the offense usually projecting blame on codefendant Dickens.
- On February 3, 2005, Mr. Cooey attempted to escape from the Mansfield Correctional Institution. He was able to escape the secure death row area and was apprehended between perimeter fences. The attempt involved significant planning in the construction of a ladder and other items. Attempting to escape from death row confirms Cooey's dangerousness and inability to conform, and further demonstrates that he is not likely to accept a Life Without Parole sentence if clemency were granted.

VICTIM'S REPRESENTATIVES:

Robert McCreery, brother of Dawn McCreery, and John Offredo, brother of Wendy Offredo testified concerning the impact of the offense on their family, their community, and themselves. They remain opposed to clemency.

PAROLE BOARD'S POSITION AND CONCLUSION:

The Parole Board reviewed documentary evidence presented both in support and in opposition to clemency. This review included submissions and findings from the July 8, 2003 clemency hearing. Testimony from those presenting at the most recent hearing was carefully considered and discussed. After extensive deliberation, the Ohio Parole Board reached unanimous decision.

There has never been a question of Mr. Cooey's guilt. He argues in support of clemency that his participation in the offense falls short of inflicting the fatal blows, his counsel was ineffective at several stages, due process was denied, societal interests have changed and the execution protocol is cruel. Yet, every reviewing Court has found the evidence against Cooey overwhelming and the subsequent death sentence appropriately imposed. We question, as we did in 2003, the reliability of Mr. Cooey's version of the offense after considering the record in its entirety.

Had Mr. Cooey's trial counsel pursued alternative trial tactics or developed and presented more extensive mitigating factors at trial, it seems unlikely another penalty outcome would have resulted given the considerable aggravating factors. Even considering the mitigating factors of young age, lack of prior record, cruelly abusive childhood, mental disorder and substance abuse at their extreme fails to explain a causative factor for the behaviors exhibited during an offense of exceptional brutality occurring over a period of several hours. Others with similar backgrounds often lead law-abiding lives; some engage in criminal behavior of far less magnitude or engage in antisocial behaviors short of criminal conduct.

Twenty-two years of exhaustive judicial scrutiny at both the state and federal level has failed to sustain many of the claims, including ineffective assistance of counsel, raised by Mr. Cooey in support of clemency. Despite findings by the Ohio Supreme Court that aggravating factors were weighed inappropriately at the penalty phase of trial, no Court has found the errors sufficient to impact the appropriateness of the penalty decision. Given the extensive review afforded Mr. Cooey, we find the claim of lack of due process without substance.

Societal interests and attitudes concerning punishment are always in flux. Punishment is a topic on which few can agree. We look to the legislative and judicial branches of government for a system of laws to both define and ensure fair and consistent application of the law to criminal defendants. Nothing in our independent inquiry into the appropriateness of clemency for Richard Wade Cooey suggests that any manifest injustice has occurred or that mitigating factors known today outweigh the aggravating circumstances of the offense. A sufficient, justifiable basis for mercy cannot be found.

Richard Wade Cooey, II - OSP #A194016 Death Sentence Clemency

RECOMMENDATION:

The Ohio Parole Board with seven (7) members participating, by a vote of seven (7) to zero (0) recommends to the Honorable Ted Strickland, Governor of the State of Ohio, that Executive Clemency be denied in the case of Richard Wade Cooey, II.

Ohio Parole Board Members Voting FAVORABLE

Ohio Parole Board Members Voting UNFAVORABLE

Cynthia Mausser, Chairperson

Jim Bedra

Sandra Mack, Ph.D

Robert Maszczynski

Kathleen Koyach

Ellen Venters

R.F. Rauschenberg